

DD/S REGISTRY  
FILE Training 5

Colonel White

For information. You may find Ben's  
comments very interesting.

SIGNED R. L. Bannerman  
R. L. Bannerman  
18 SEP 1969

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Attendance at the Executive Institute

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DD/S 69-4228

3 SEP 1969

Executive Registry
69-4633

MEMORANDUM FOR: Director of Training

SUBJECT : Report of Attendance at the Federal Executive Institute

1. This memorandum reports on my attendance at the Federal Executive Institute (FEI) during the running of its fourth session, 28 April-20 June 1969.

2. Let me first note that I have reviewed reports submitted by my three Agency predecessors at the FEI. Much of what has already been reported (particularly by Mr. [redacted] in his detailed and comprehensive evaluation) could be included in my own account. Since program content, allocation of time to various segments, general approach, etc., were essentially the same in the fourth session as they were in the preceding three, I hope you will agree with my not repeating all that has already been said.

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3. In simple terms, the FEI brings together a number of executives (That is the FEI's term, not mine.) and offers them the benefits of a new approach to executive development--a learning concept based on three assumptions: the individual does make a difference in the leadership activity; a leader must have followers and depends on them, as they do on him; the federal executive has a special obligation to know his environment and to represent his organization in that environment. From these assumptions flow, then, three goals of the Institute:

a. To heighten responsiveness to national needs and goals;

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- b. to increase appreciation of the totality of the governmental system; and
- c. to improve knowledge of managerial processes.

4. I believe the Institute scored well in achieving its goals. With that said, I wish now to add some observations to those previously supplied by CIA attendees at the FEI:

a. From the first moment- actually even earlier, in the material sent to each of us in advance- the faculty attempted to place on us individually and collectively the responsibility for determining the substance, conduct, and success of personal and group learning; they said that the major burden for our learning fell on us, and they meant it. In many ways, participant attitudes toward the FEI were influenced by the extent to which the responsibility was accepted.

b. It came as quite a surprise that the action emphasis of the FEI was not management training. After all, our agencies were investing approximately \$7,000 per man. So despite what the literature said, we expected that the most important job to be done was to learn how to be good managers. As I perceived it, the thrust of the FEI was to each of us as human beings- to sharpen our awareness and understanding of ourselves and the world around us and to help us develop and embark on a program of personal growth and self-renewal. Frank Sherwood, the Institute's Director, is absolutely convinced that officials in the top few echelons of government have on "blinders". They do their jobs well, perhaps, but they know little and understand less of the major problems of the world, such as race, poverty, urban crisis, population, pollution, education, etc.

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Thus, it was only natural for him to develop and offer a program at the FEI which exposed participants to some of these critical issues. Sherwood's hope is that one's learning experience at the FEI broadens and deepens he will become a better human being; inevitably, Sherwood believes, this will make the individual a better leader and manager.

c. Except for a few mandatory segments, e.g., attending lectures by outside guest speakers, we could do almost anything we wanted, even if only to read for the entire 8 weeks. Quite a "boondoggle" opportunity, yet it was interesting to see how little abuse there was of this freedom. Almost all of us tried to participate actively not, as was noted in other evaluations, because we were expected to or thought we should but, rather, because the curriculum offered something of interest to most of us. Almost all participants were conscientious members of the community, who took seriously the investment of time and money which supported our attendance at the FEI.

d. Our group's overall impression of the FEI's purpose, goals, and substance was favorable, although we had some criticisms to make about certain aspects of program content. For example, during the first week we were divided into smaller groups of 8-10 persons with a faculty member as an advisor. These groups met regularly throughout the 8 weeks primarily to discuss individual goals and progress. We soon became disenchanted, actually annoyed, with those discussions (and regularly said so) because too much time, needed so badly elsewhere, was devoted to what had the appearance of "home-room" sessions. It didn't

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help us when we learned that participants in the preceding sessions had also criticized this mandatory part of the program. With the emphasis given to feedback from the participants to the faculty - we actually began to question whether the faculty was being honest with us in describing the importance of feedback since despite criticism in earlier sessions, no change had been made. By his own admission, the Director is still struggling with this and other aspects of his program. Some of the problems can be attributed to the fact that Sherwood is trying to please everyone. This is a mistake, and we told him so. He has about reached the conclusion that in assembling a group of 55-60 senior government officials, with different backgrounds, experiences, and personalities, the chances are strong that the program will please some but not all. We suggested that he not worry about it, so long as the program is designed in such a way as to offer a range of choices, varied enough to attract the interest of most participants.

e. As mentioned earlier, most of the activity at the FEI is optional (one of the key words at the FEI is "opt"; we were always opting for or against something), and the curriculum is almost totally unstructured. Each participant was free to decide for himself what he wanted to do. Some of the participants found this freedom of choice hard to handle and actually complained that the faculty had abdicated its responsibility to them in not dictating the substance and direction of their FEI training. They never did grasp the concept of the "learning community" described so carefully in the literature and by the faculty. As one might guess, these persons were those used to a neat, structured way of life and work which suggests, perhaps, that sponsoring agencies should be more careful in their selection of candidates and nominate only those individuals able to adapt to the FEI's unstructured approach.

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f. For eight weeks, each participant is in almost constant contact for approximately 12-13 hours a day with others, participating in group discussions, mealtime bull sessions, recreation, projects, workshops, labs and the like. Life at the FEI is almost entirely one of interaction, including confrontation. Unfortunately for them, our session had at least two "loners" in a group of 55. They usually sat silently during the seminars and other group discussions, contributed little if anything during mealtime and recreation discussions, and generally, seemed uncomfortable in the climate of interaction which existed. For them, the 8 weeks must have been a terrible burden. Of equal concern, the session was denied their contribution. Perhaps the FEI should alert sponsoring agencies to nominate only individuals who can adapt to a situation where interaction, active participation, and mixing are essential to a successful FEI learning experience.

g. Much of the program and many of the experiences at the FEI can be duplicated by the Agency: guest speakers, workshops, seminar, personal growth laboratories. What can not, at least not easily, is that which had the greatest meaning for me - association with 54 senior federal officials from many different agencies. Each brought important knowledge, experiences, and viewpoints to the session. Some are men of great stature in their fields and most hold important positions. (See attached roster.) I shall long remember the countless hours of discussions with these men, and if I learned or got nothing else from the 8 weeks this opportunity alone was worth the entire price.

5. In summary, I join my predecessors in endorsing the Agency's continued participation in the FEI program. Even with some growing pains and problems, Sherwood really has a good thing going in Charlottesville.

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6. A few words now about Agency representation at the FEI.

a. The presence of a CIA official in any group of persons is usually a new experience for the others. Certainly this was true in my session. There was a lot of needling and curiosity, mostly friendly but occasionally sharp. I honestly believe that it would have been deadly for me to avoid such contact or to merely listen, neither reacting nor responding, since this could have intensified the attention given to me. Rather, and alerted by remarks in earlier evaluations, I joined the discussions, answered questions, and even volunteered information. In this connection, I find it necessary to comment on Mr. [redacted] statement in paragraph 8 of his evaluation that "... the climate at the Institute is such that the CIA label, good or bad, will disappear...." Interest in CIA during our session was genuine, but the lack of even basic knowledge about CIA was startling. I fear that shortcomings of a poor Agency representative might tend to create, reinforce, or even confirm unfavorable impressions that ill-informed participants and even faculty members have of the Agency. I can give the following example because it occurred too early in my session to apply to me: I was informally chatting with Sherwood one day about the kind of officers being nominated by various agencies to attend the FEI. During the course of this discussion Sherwood stated that he had developed a completely different impression of CIA. By virtue of the type person the Agency had sent, he said he now believed that CIA has entrusted sensitive and responsible tasks to persons who can handle them without overstepping authority and bounds, as had been charged. A real compliment to Knoche, [redacted] and Smith certainly, but Sherwood's remarks also prove how critical it is to evaluate the representation aspects of CIA attendance at the FEI and to select our nominees accordingly.

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b. In paragraph 4f above, I noted the importance of sending representatives to the FEI who can survive in a climate of interaction with a number of senior officials from other Federal agencies. This is even more true for our nominees because, as noted above, normal interest in CIA will force our man into the spotlight. We must be sure that he can handle this; and do so well.

c. In addition to the performances of other CIA attendees, I had other reasons to be proud of the Agency record of achievement at the FEI. [redacted] is doing an outstanding job as a faculty member, and he was highly regarded by most participants in our session. In addition, George Carver was one of our guest speakers. His presentation on certain aspects of Vietnam was simply magnificent.

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7. Please let me know if there is any additional information I can supply.

[redacted]  
Deputy Director of Personnel  
for Special Programs

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FEDERAL EXECUTIVE INSTITUTE

Charlottesville, Virginia

SESSION IV

April 28 - June 20, 1969

Prepared April 29, 1969

Final Roster

NAME      D AGENCY

1. ADAMS, Keister                          359  
Deputy Director, Livestock and  
Dairy Policy Staff  
Agricultural Stabilization and  
Conservation Service  
DEPARTMENT OF AGRICULTURE  
Washington, D. C.
2. BARKER, William S.                        316  
Section Head (Studies and Support)  
Office of Science Information  
Service  
NATIONAL SCIENCE FOUNDATION  
Washington, D. C.
3. BARROW, Daniel E.                        205  
Deputy Director, Central Region  
Federal Aviation Administration  
DEPARTMENT OF TRANSPORTATION  
Kansas City, Missouri
4. BELL, Hassell B.                         255  
Associate Director  
Defense Division  
GENERAL ACCOUNTING OFFICE  
Washington, D. C.
5. BOYETT, Fred R.                         206  
Regional Commissioner of Customs  
Region IX (Chicago)  
Bureau of Customs  
TREASURY DEPARTMENT  
Chicago, Illinois
6. CARWILE, Sidney F.                       252  
Assistant Director of the Mint  
Bureau of the Mint  
Office of the Director  
TREASURY DEPARTMENT  
Washington, D. C.
7. CHMELL, Samuel                         207  
Chief Executive Officer  
Office of Chief Executive Officer  
RAILROAD RETIREMENT BOARD  
Chicago, Illinois
8. COPPINGER, Walter T.                    208  
District Director, Birmingham  
District  
Internal Revenue Service  
TREASURY DEPARTMENT  
Birmingham, Alabama
9. [REDACTED]                                307 STA  
Senior Staff Officer  
National Cryptologic Staff  
NATIONAL SECURITY AGENCY  
Fort George G. Meade, Maryland
10. DeANGELIS, Manlio F.                 308  
Director, Office of Data Systems  
and Management  
AGENCY FOR INTERNATIONAL DEVELOPMENT  
Washington, D. C.
11. [REDACTED]                                309 STA  
Deputy Director of Personnel  
For Special Programs  
CENTRAL INTELLIGENCE AGENCY  
Washington, D. C.
12. DUGAS, Julian R.                        310  
Director of Licenses and Inspections  
Office of the Director  
DISTRICT OF COLUMBIA GOVERNMENT  
Washington, D. C.
13. FERGUSON, Lester A.                    305  
Director, Supply and Community  
Service Bureau  
PANAMA CANAL COMPANY  
Balboa Heights, Canal Zone
14. HANSING, Frank                         300A  
Chief, Sustaining University Programs  
Office of University Affairs  
NATIONAL AERONAUTICS AND  
SPACE ADMINISTRATION  
Washington, D. C.

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	Western Regional Office			U. S. MARITIME ADMINISTRATION	
	Internal Revenue Service			New York, New York	
	TREASURY DEPARTMENT				
	San Francisco, California				
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	Division of Equal Educational			mal Complaints (Foreign Commerce)	
	Opportunities			Bureau of Compliance	
	Office of Education			FEDERAL MARITIME COMMISSION	
	DEPARTMENT OF HEALTH, EDUCATION			Washington, D. C.	
	AND WELFARE				
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	Office of Administration			NATIONAL AERONAUTICS AND	
	U. S. INFORMATION AGENCY			SPACE ADMINISTRATION	
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	Office of Examination and			Systems and Services	
	Supervision			Office of the Assistant Secretary	
	FEDERAL HOME LOAN BANK BOARD			for Administration	
	Cincinnati, Ohio			DEPARTMENT OF HOUSING AND	
				URBAN DEVELOPMENT	
				Washington, D. C.	
19.	JENSEN, Johannes E.	317	25.	LASKER, Matthias	356
	Associate Director			Policy Specialist	
	Planning and Development			Director, Grants Administration	
	National Park Service			Policy	
	DEPARTMENT OF THE INTERIOR			Office of the Secretary	
	Washington, D. C.			DEPARTMENT OF HEALTH, EDUCATION	
				AND WELFARE	
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	Chief, Program Review Division				
	Office of Public Works				
	Economic Development Administration				
	DEPARTMENT OF COMMERCE				
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Federal Water Pollution Control  
Administration  
DEPARTMENT OF THE INTERIOR  
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31. McENIRY, Mary A. 209  
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33. McSWAIN, Charlton C. 306  
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34. MARKHAM, G. Emerson 324  
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Bureau of Finance and Admin-  
istration  
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Financial Management Branch  
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51. SULLIVAN, Reardon S. 311  
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Executive Office of the President  
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52. TAYLOR, Robert H. 202  
Special Agent in Charge  
Presidential Protective Division  
U.S. Secret Service  
TREASURY DEPARTMENT  
Washington, D. C.

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53. VAN SCHILFGAARDE, Jan 354  
Agricultural Administrator  
Soil and Water Conservation  
Research Division  
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DEPARTMENT OF AGRICULTURE  
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54. VANNEMAN, Samuel C. 355  
Assistant Deputy Administrator  
Consumer Food Programs  
Consumer and Marketing Service  
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55. VOLZ, J. Leonard 358  
Regional Director, Southeast Region  
National Park Service  
DEPARTMENT OF THE INTERIOR  
Richmond, Virginia